

13.1 Late Item – Lot 84 Papulankutja Community – Change of land use

File Reference:	DB.02
Reporting Officer:	David Mosel, Chief Executive Officer
Date Report Written:	27 July 2026
Disclosure of Interest:	The author has no financial, proximity, or impartiality interests in the proposal.
Voting Requirement:	Simple Majority

Summary

For council to endorse the change of use for Lot 84 Papulankutja Community (Blackstone) on the community layout plan.

Background

The Shire received a request from the Ngaanyatjarra Council (Blackstone Community Development Adviser) to establish a BMX track, solar panel bike shed, picnic tables and barbeque area at Site 84 Papulankutja Community (Blackstone) generally in accordance with the concept plan included at **Attachment 1**.

Comment

The proponent indicated that the site is conveniently situated across the road from the clinic and surrounded by homes where parents and families have good visibility of children.

The subject site is indeed situated centrally to the town and in such a situation as explained by the proponent and a location plan is provided below at **Figure 1** indicating the situation of the site and the nature of the site.

Figure 1 – Location Plan



Figure 2 below shows the site in closer detail.

Figure 2 - Closer Aerial Plan



It is evident above that the site is predominantly cleared and not utilised for any particular purpose.

The site is however identified for “Residential” under the Layout Plan and an excerpt from the Layout Plan is provided below at **Figure 3** indicating this.

Figure 3 – Excerpt from the Papulankutja Layout Plan



Given the site is identified for Residential on the Layout Plan it was necessary to contact the Department of Planning, Lands & Heritage and seek tacit support for modification of the site to Recreation which would better reflect the proposed use.

The Department of Planning, Lands & Heritage (the Department) responded advising that necessary documentation would be entertained and this would be Amendment 10 to the Layout Plan.

A document has been completed outlining this adjustment and this is included at **Attachment 1**.

The Department advised it would be necessary to ensure written support was received from the Ngaanyatjarra Land Council and it is necessary for the Shire of Ngaanyatjaraku to also be signatory to this change. This has necessitated this report to Council.

A comparison of the Layout Plan with the existing settlement indicates that there are still a number of sites identified for Residential that are not occupied including for example, Sites 10, 13, 16, 17, 21-24, 28, 106, 101, 102, 96, 75, 114 – 116 and several others.

This indicates that there are still quite a number of residential sites available.

In respect to recreational spaces, there are numerous pockets available throughout the settlement in addition to the oval and Site 84 could provide an appropriate location for additional recreational use such as the BMX track and associated facilities.

It seems reasonable therefore to support the change provided the other relevant agencies support the objective.

Any buildings or effluent systems will require necessary building permit and effluent disposal system approvals and applications for such will need to be submitted to the Shire.

It is therefore recommended that the Shire support the proposal, grant delegated authority to the CEO to modify the Layout Plan and administer any applications for building permits and effluent systems as required.

Statutory Environment

Nil

Financial Implications

Nil

Strategic Implications

Plan for the Future 2021 – 2031

Our Land – Looking after our Land.

Outcome 4, Enjoying our Land

Strategy 4.1, Help preserve, enhance and enjoy our land.

Action 4.1.1, Ensure development controls are in place.

Risk Management

This item has been evaluated against the Shire of Ngaanyatjaraku Risk Management Framework, Risk Assessment Matrix. The perceived level of risk is “Low” risk and can be managed by routine procedures and is unlikely to need specific application of resources.

Policy Implications

There are no known policy implications for this matter.

Attachments

13.1a – Draft Layout Plan Amendment 10.

Officers Recommendation

That Council:

1. Acknowledges the support of the Ngaanyatjarra Council, as documented in the signed Amendment form attached (attachment 13.1)
2. Support the change of land use for Lot 84 Papulankutja Community from Residential to Recreation as detailed in Report13.1.
3. To grant delegated authority to the CEO to confirm with the Department of Planning, Lands and Heritage of its intention to proceed with the amendment to the Papulankutja Community Layout plan to change the classification of Lot 84 from Residential to Recreation.

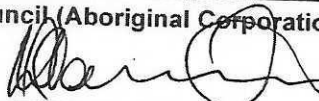
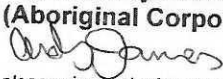
Proponent :	Papulankutja Community Incorporated (Aboriginal Corporation)
Date :	07/05/2026

Reason for the Amendment

The Papulankutja Community Incorporated (Aboriginal Corporation) intends to establish a BMX track providing for training and establish a recreational bike precinct including solar powered bike shed, picnic tables and barbeque area. This is a recreational use and currently the site is identified as Residential and a Layout Plan for Site 84 needs to be amended to Recreation.

Land Identification	Amendment description
1. BMX track and recreational bike precinct with solar powered bike shed, picnic tables and barbeque area on Site 84, cnr First Street & Range Street	Change of land use classification of Site 84 from Residential to Recreation

Endorsements:

Ngaanyatjarra Land Council (Aboriginal Corporation)	
please sign and print name 	Date: 24/6/2026
Papulankutja Community Incorporated (Aboriginal Corporation)	
please sign and print name  ANDREW JAMES (Relief CPA)	Date: 24/7/2026
Shire of Ngaanyatjarraku David Mosel - CEO	
please sign and print name	Date:
Western Australian Planning Commission	
please sign and print name	Date:

Other Information:

This Layout Plan does not constitute development approval.

It is the responsibility of the developer to ensure that all relevant consents, approvals, licences and clearances are in place prior to commencing physical works on site. Organisations responsible for such matters may include landowner, local government, incorporated community council, native title representative body, Aboriginal Cultural Materials Committee, Environmental Protection Authority and Department of Water and Environmental Regulation.